

2007.05.18 11:14:02 Kansas Corporation Commission /S/ Susan K. Duffe

In the Matter of the Application of a Review of the Commission's Federal USF Certification Requirement to Remove All Expenses and Investments by Competitive Eligible Telecommunications Carriers in a Southwestern Bell Telephone, L.P., Study Area from the Competitive Eligible Telecommunications Carrier's Justification of Use of High Cost Federal Support.

Docket No. 07-GIMT-498-GIT

STATE CORPORATION COMMISSION

MAY 18 2007

Suran Talyfy Docket Room

Rebuttal Testimony

Prepared By

Janet Buchanan

On Behalf Of

Kansas Corporation Commission Staff

	1	Q	Please state your name and business address.
	2	A	My name is Janet Buchanan. My business address is: Kansas Corporation
	3		Commission, 1500 S.W. Arrowhead Rd., Topeka, Kansas 66604-4027.
	4		
	5	Q	Are you the same Janet Buchanan that provided direct testimony on May 4,
	6		2007?
	, 7	A	Yes.
	8		
	9	Q	What is the purpose of your rebuttal testimony?
	10	A	I will respond to arguments made in direct testimony by Mr. Steve Mowery on
·	11		behalf of ALLTEL Kansas Limited Partnership ("ALLTEL"), Mr. Chris Frentrup
	12		on behalf of Sprint Nextel Corporation ("Sprint"), and Mr. Don J. Wood on behalf
	13		of USCOC of Nebraska/Kansas LLC and RCC Minnesota, Inc. ("USCOC/RCC").
	14		I begin by reiterating a brief background of the impetus for the federal universal
	15		service fund ("USF") because it is important to examine the arguments of
	16		ALLTEL, Sprint and USCOC/RCC in this context. I will then address issues
	17		common to the testimony of all three witnesses. Finally, I address a few issues
	18		raised by each witness individually.
	19		
	20	USF	Background
	21	Q	Why did the Congress and the Federal Communications Commission
	22		("FCC") find that explicit support was necessary in a competitive
	23		environment?

A	Universal service has been a longstanding goal in the regulation of
	telecommunications. Prior to the Federal Telecommunications Act of 1996
	("FTA"), this goal was achieved by implicit subsidization of high cost services.
	Implicit subsidies within the rate structures of incumbent carriers enabled the
	carriers to provide service to high cost customers at rates that were below cost.
	For instance, the rates paid by urban customers were greater than the cost of
	serving in urban areas; business customers paid rates higher than the cost of
	serving them; and, access charges were higher than the cost of providing access.
	It was believed that implicit subsidies within the incumbent carrier's rates would
	not be sustainable in a competitive market and universal service would be at risk
	Specifically, the FCC stated that,
	[i]mplicit subsidies were sustainable in a monopoly environment because some consumers (such as urban business customers) could be charged rates for local exchange and exchange access service that significantly exceeded the cost of providing service, and the rates paid by those consumers would implicitly subsidize service provided by the same carrier to others. By adoption of the 1996 Act, Congress has provided for the development of competition in all telephone markets. In a competitive market, a carrier that attempts to charge rates significantly above cost to a class of customers will lose many of those customers to a competitor. This incentive to entry by
	competitors in the lowest cost, highest profit market

 the types of cross-subsidies that have been required of existing carriers who serve all customers.<sup>1</sup>

segments means that today's pillars of implicit subsidies – high access charges, high prices for business services, and

the averaging of rates over broad geographic areas – will be under attack. New competitors can target service to more

profitable customers without having to build into their rates

<sup>&</sup>lt;sup>1</sup> In the Matter of Federal-State Joint Board on Universal Service, CC Docket No. 96-45, Report and Order, released May 8, 1997, paragraph 17. (Report and Order)

The initial concern of regulators was that incumbent carriers would not be able to compete in markets for their lower cost service without eroding the support for the high cost services. Thus, implicit support was replaced with explicit support through the USF. Once support was made explicit, it was determined that USF support should be portable to competitive carriers in a competitively neutral manner. This was done to address concerns that explicit support would create a barrier to entry in high cost areas. The FCC stated that,

... competitively neutral rules will ensure that [] disparities are minimized so that no entity receives an unfair competitive advantage that may skew the marketplace or inhibit competition by limiting the available quantity of services or restricting the entry of potential service providers.<sup>2</sup>

Competitively neutral porting of support would allow all carriers to "... receive comparable support for performing comparable functions." The FCC believed that explicit support mechanisms would encourage competitive carriers to serve in areas other than the lower cost urban areas.

# Q Was providing an incentive for competitive entry the FCC's primary concern?

A It appears that the FCC's primary concern was to preserve and advance universal service. As explained above, in order to preserve universal service, subsidies had to be made explicit because competition for lower cost services would eliminate the subsidy implicit in the incumbent provider's rates. The FCC then recognized

<sup>&</sup>lt;sup>2</sup> *Id.* Paragraph 48.

<sup>&</sup>lt;sup>3</sup> Id. Paragraph 144.

that explicit subsidies received by only the incumbent carrier would deter competition in higher cost markets. As with implicit subsidies, explicit subsidies could interfere with efficient market outcomes. Therefore, to encourage competitors to enter markets when economically rational to do so, the FCC made USF support portable on a competitively neutral basis. However, in making high cost support available, the primary concern has been preserving and advancing universal service. In its December 2006 Monitoring Report the Federal-State Joint Board states that,

[t]he high-cost support mechanisms enable areas with very high costs to recover some of these costs from the federal universal service fund, leaving a smaller remainder of the costs to be recovered through end-user rates or state universal service support mechanisms. In this manner, the high-cost support mechanisms are intended to hold down rates and thereby further one of the most important goals of federal and state regulation — the preservation and advancement of universal telephone service.<sup>4</sup>

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## Interstate Access Support

- 20 Q Mr. Mowery and Mr. Wood make reference to a particular type of high-cost
  21 support in their testimony. (See pages 4-6 and page 18, respectively.) What
  22 is interstate access support ("IAS")?
- 23 A IAS was established by the FCC on May 31, 2000.<sup>5</sup> The support was designed to
  24 provide price-cap carriers with a replacement for the implicit support the carriers
  25 received through interstate access charges that were reduced through the CALLS
  26 plan. The purpose of this support, along with Long-term Support ("LTS") and
  27 Interstate Common Line Support ("ICLS") is to ensure affordable interstate rates

<sup>&</sup>lt;sup>4</sup> Federal-State Joint Board, December 2006 Monitoring Report, released December 2006, p. 3-1.

<sup>&</sup>lt;sup>5</sup> Id. Page 3-7.

1	•	rather than intrastate rates. 6 Support is targeted to the higher-cost areas and is
2		portable.
3		
4	Q	Mr. Mowery and Mr. Wood state that AT&T receives IAS in Kansas. Do
5		you agree?
6	A	Yes. According to the Universal Service Administrative Company's web site,
7		Southwestern Bell Telephone Company, L.P. (now AT&T) received \$493,353 of
8		IAS.
9		
10	Q	Do ALLTEL, Sprint, RCC and USCOC receive IAS?
11	Α	Yes. See Rebuttal Exhibit JB-1. IAS is ported to these carriers on a per-line basis
12		in the service areas AT&T and Embarq.
13		
14	Q	Is the Commission required to certify that IAS is used for its intended
15		purpose?
16	A	No. Eligible Telecommunications Carriers ("ETCs") provide certification
17		directly to the FCC.
18		
19	Q	On page 18 of his testimony, Mr. Wood contends that the Commission's
20		current certification procedures and forms prohibit a competitive ETC from
21		spending IAS in AT&T service areas or in any area. Is this accurate?
22	A	No. The Commission's current certification procedures and forms do not address
23		the use of IAS because carriers must certify directly to the FCC that they have
	<sup>6</sup> <i>Id</i> . 1	Page 3-8.

] used such support for its intended purpose. The current procedures and forms do 2 not require the competitive ETC to report either the amount of IAS received or the 3 manner in which the IAS was utilized. Competitive ETCs are free to use IAS in a 4 manner consistent with their certification to the FCC. 5 6 O Mr. Mowery, at page 6 of his testimony, asserts that AT&T's receipt of IAS 7 is evidence that AT&T serves high-cost areas. Do you agree? 8 A As I stated in my direct testimony, many areas served by incumbent and 9 competitive ETCs would be considered rural by most measures. Those rural areas 10 are likely to be more costly to serve than more urban areas of the state. However, 11 this question diverts focus from the real issue at hand. 12 13 0 What is the appropriate focus? 14 A The question before the Commission is whether a carrier should be permitted to 15 expend high-cost USF support in an area for which no support is available to 16 carriers as determined by the FCC. Other than IAS, no federal support is 17 available for providing service in AT&T's service areas. The FCC's high-cost 18 model does not substantiate a need for AT&T to receive high-cost model support. 19 Since AT&T does not receive high-cost model support, there is no support ported 20 to a competitive ETC for serving lines in AT&T's service area. 21 22 While it may be true that portions of AT&T's service area appear to be higher in 23 cost than others, a carrier cannot be permitted to misallocate the high-cost support

it receives for serving other incumbent ETC service areas to provide service in AT&T's service area. As discussed in direct testimony, this would violate the principle of competitive neutrality and would not be in the public interest. If AT&T and/or the competitive ETCs believe that the FCC's high-cost model does not accurately reflect the cost of providing service in AT&T's Kansas service area, then the appropriate response is to petition the FCC for modification to the model.

Along with the receipt of IAS, Mr. Mowery (at pages 7, 12-13), Mr. Wood (at

densities in AT&T's service area indicate that there are high-cost areas. Do

pages 10, 13-14) and Mr. Frentrup (at page 7) argue that the population

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# Demonstrations of the High Cost Nature of AT&T's Service Area

you agree?

As I stated above, many areas served by incumbent and competitive ETCs would be considered rural by most measures. Those rural areas are likely to be more costly to serve than more urban areas of the state. Staff has performed density analysis in ETC designation proceedings when redefinition of a rural carrier's service area is requested and as part of a review of the public interest of granting a request for ETC designation. Rebuttal Exhibit JB-2 provides population densities for AT&T and the rural incumbents. The data come from the same source as that utilized by Staff to evaluate service area redefinition and the public interest. It is taken from the 2000 U.S. Census records for population densities for cities within Kansas. From these data, Staff calculated an average population density for the

combined service areas of AT&T (excluding Kansas City, Lawrence, Topeka, and Wichita exchanges) and for the rural incumbent carriers along with Embarq. The average population density for AT&T is 37.83 persons per square mile. The average population density for the rural incumbent carriers and Embarq is 13.64 persons per square mile. From the data, it is evident that the areas served by rural incumbent carriers and Embarq are generally less densely populated than the area served by AT&T even when excluding the most urban service areas.

Staff has also calculated the average population density for the AT&T service areas in which ALLTEL, RCC, USCOC and Sprint are designated as ETCs. (See Rebuttal Exhibit JB-2) The average population density in the AT&T service areas served by ALLTEL is 30.44 persons per square mile. The average population density for the AT&T service areas served by RCC is 19.62 persons per square mile. The average population density for the AT&T service areas served by USCOC is 41.01 persons per square mile. The average population density for the AT&T service areas served by Sprint is 501.81 persons per square mile. All of these competitive ETCs serve AT&T areas with greater than the population density for the rural incumbent carriers and Embarq as shown above.

Again, the discussion of whether AT&T's service area contains high-cost areas is not particularly relevant to the issue at hand. It is Staff's assertion that, if high-cost USF support is not available for a particular service area given the FCC's determinations on support, it was not intended that support derived from

2 "unsupported" area. 3 4 Q If the Commission does not agree with Staff and believes that high-cost 5 support can be spent in AT&T service areas, could the Commission limit the 6 expenditures to just those service areas believed to be higher cost? 7 A Although the competitive ETCs have asserted a need to be able to use the support 8 in higher cost areas, they have not proposed criteria for determining such areas. 9 Consequently, if the Commission were to agree with the competitive ETCs, the 10 Commission would need to establish a procedure for determining AT&T areas 11 that would be eligible. Staff believes it would be difficult to create a methodology 12 for determining which of AT&T service areas are in need of high-cost support. 13 Staff would suggest that there is clearly no justification for allowing support to be 14 used in areas that are not high-cost by any measure. It should be obvious that 15 such determinations would likely lead to much debate regarding the proper 16 measure of cost and the cost eligibility levels, as well as countless other issues. 17 18 If the competitive ETCs have ready and reasonable answers to all these 19 questions, then it is likely to be more appropriate to provide this information to 20 the FCC so that the high-cost model can be modified. From the testimony of the 21 competitive ETCs, it appears the problem they have identified is with the 22 targeting of high-cost support.

providing service to customers in other service areas be spent in the

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# Competitive Neutrality

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2	Q	Mr. Wood (at page 33) and Mr. Frentrup (at page5) indicate that they
3		believe it is competitively neutral to permit a competitive ETC to use high-
4		cost USF support subject to Commission certification requirements in an
5		area where the incumbent ETC does not receive that type of USF support.
6		Do you agree?
7	A	No. As reviewed at the beginning of this testimony, the FCC implemented
8		competitively neutral porting of support so that "no entity receives an unfair
9		competitive advantage that may skew the marketplace" It would not be
10		competitively neutral for one carrier to make use of explicit USF support in an
11		area where others carrier cannot gain access to that same level of support on a
12		per-line basis. Additionally, the FCC has stated that,
13 14 15 16 17 18 19 20		[w]e agree with the Joint Board that competitive neutrality is a fundamental principle of universal service reform and that portability of support is necessary to ensure that universal service support is distributed in a competitively neutral manner. We also agree with US West that "portability" of support should not be used to divert federal funds from high-cost areas to other areas. <sup>7</sup>
21		As the FCC states, it would not be competitively neutral to permit a competitive
22		ETC to divert or misallocate funds from the areas that receive high-cost support to
23		use in the AT&T service area. The competitively neutral porting of support was

meant to put a competitive ETC on even footing with the incumbent carrier, and

other ETCs providing service in the same service areas, to the extent the

<sup>&</sup>lt;sup>7</sup> In the Matter of Federal-State Joint Board on Universal Service and In the Matter of Access Charge Reform, CC Dockets No. 96-45 and 96-262, Seventh Report and Order and Thirteenth Order on Reconsideration in CC Docket No. 96-45 and Fourth Report and Order in CC Docket No. 96-262 and Further Notice of Proposed Rulemaking, released May 28, 1999, paragraph 73.

incumbent received explicit federal support. The areas served by AT&T do not receive federal high-cost funds other than IAS. It is competitively neutral to permit a competitive ETC to have access to IAS and make use of that support in AT&T's service area. Since AT&T receives no other federal funds, there is no support to be ported to the competitive ETC and no need for the competitive ETC to use additional federal funds in the AT&T service area to be placed on even footing with other ETCs with regard to explicit federal subsidies. While it may be costly to serve in some of AT&T's service area, the competitive ETC must rely on its own efficiency to compete in those areas and/or apply for ETC designation to enable it to receive KUSF support as AT&T does.

#### Service Areas

- 13 Q Mr. Mowery (page 9), Mr. Frentrup (pages 3 4), and Mr. Wood (pages 23 26) all seem to disagree with Staff's interpretation of a service area. Could
- In its orders designating ALLTEL, Sprint, RCC, and USCOC as ETCs, the
  Commission provides a discussion of service areas. For instance, in its Order
  Granting ETC Designation and Addressing Additional Issues designating
- 19 ALLTEL as an ETC, the Commission states as follows:

you please explain Staff's position?

Section 214(e)(5) of the Federal Act defines "service area" The term "service area" means a geographic area established by a State commission for the purpose of determining universal service obligations and support mechanisms. In the case of an area served by a rural telephone "service area" means such company,

1 company's "study area" unless and until the 2 [Federal Communications] Commission and 3 the States, after taking into account 4 recommendations of a Federal-State Joint 5 Board instituted under section 410(c), 6 establish a different definition of service 7 area for such company. 8 9 "Service areas" or "operating areas" are defined by the 10 state act in K.S.A. 66-1,187(k). K.S.A. 66-1,187(k) 11 provides that: 12 In the case of a rural telephone (1) 13 company, operating area or service area 14 means such company's study area or areas 15 as approved by the federal communications 16 commission; 17 in the case of a local exchange (2)18 carrier, other than a rural telephone 19 company, operating area or service area 20 means such carrier's local exchange service 21 area or areas as approved by the 22 commission. 23 24 Thus, to be designated as an ETC, a carrier must offer its 25 services throughout a rural telephone company's entire 26 study area, unless this Commission and the FCC approve a 27 different service area. Wire centers are the service area 28 currently designated by the Commission for universal 29 service support for areas served by non-rural telephone 30 companies. ... 8 31 32 The Commission provided the same or similar explanation in the orders for RCC, 33 Sprint, and USCOC. In the ALLTEL Order, the Commission states that, 34 "ALLTEL indicates the company will offer service throughout the service areas

<sup>&</sup>lt;sup>8</sup> In the Matter of the Application of ALLTEL Kansas Limited Partnership for Designation as an Eligible Telecommunications Carrier Pursuant to Section 47 U.S.C. § 214(e)(2) of the Communications Act of 1934, Order Granting ETC Designation and Addressing Additional Issues, September 24, 2004, paragraph 7. ("ALLTEL Order")

1	in which it is designated as an ETC using its own facilities." (emphasis added)
2	Further, the Commission stated:
3 4 5 6 7	The Commission finds that ALLTEL will be designated as an ETC in the SWBT wire centers listed in Attachment A to this Order, if the company agrees to the additional requirements imposed by this order. 10
8	The Commission also stated:
9 10 11 12 13 14 15 16 17	The Commission concludes that it is in the public interest to designate ALLTEL as an additional ETC in requested service areas of rural ILECs, subject to the company fulfilling the additional requirements imposed by this order and to the extent that the company's operating footprint coincides with the service area of a rural ILEC. Attachment B sets out those rural service areas which ALLTEL's operating footprint covers without need for redefinition. <sup>11</sup>
19	Very similar, if not the same, language is found in the Commission's order
20	designating RCC as an ETC. Additionally, in its Order No. 14: Order Granting
21	ETC Designation and Addressing Additional Issues in Docket No. 04-RCCT-338-
22	ETC, the Commission finds that,
23 24 25 26 27	[t]o the extent that RCC is capable of providing service throughout an entire SWBT wire center and meets the requirements imposed by this Order, it shall be designated as an ETC in a particular wire center. (emphasis added) <sup>12</sup>

<sup>&</sup>lt;sup>9</sup> Id. Paragraph 21.

<sup>10</sup> Id. Paragraph 29.

<sup>11</sup> Id. Paragraph 45.

<sup>12</sup> In the Matter of the Petition of RCC Minnesota, Inc. for Designation as an Eligible Telecommunications Carrier Under 47 U.S.C. § 214(e)(2), Docket No. 04-RCCT-338-ETC, Order No. 14: Order Granting ETC Designation and Addressing Additional Issues, September 30, 2004, paragraph 28.

1 It appears to Staff that the Commission was designating each carrier as an ETC in 2 particular service areas. No mention is made in any of the orders of one large 3 service area for the competitive ETC. 4 5 0 Mr. Mowery and Mr. Wood cite to the fact that the Universal Service 6 Administrative Company ("USAC") assigns one study area code (SAC) to 7 ALLTEL and USCOC/RCC as evidence that the companies have one service 8 area. Is this persuasive? 9 A No. While USAC may assign codes to ease its administration of the USF, USAC 10 does not determine service areas nor does it have the authority to do so. 11 12 O If the Commission finds that Staff's interpretation of the Commission's 13 orders and the statutory provisions regarding service areas is incorrect, does 14 that change Staff's opinion regarding the certification of use of high-cost 15 support? 16 Α No. It is still Staff's opinion that high-cost USF support should be spent in areas 17 that have been designated to receive such support. It is still true that a 18 competitive ETC can choose those areas in which it wishes to be designated as an 19 ETC. The competitive ETC does not have to include AT&T service areas in its 20 request for designation if it believes it cannot meet universal service obligations 21 without the use of high-cost USF support. 22

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#### Direct Testimony of Mr. Mowery

Q On pages 4-6 of his testimony, Mr. Mowery asserts that it is appropriate for ALLTEL to utilize high-cost support in AT&T service areas because AT&T receives IAS, KUSF support, and the low population densities in some of AT&T's service areas are all indicative of the high-cost nature of serving in that area thereby making it appropriate to use high-cost support in AT&T service areas. Do you agree? Α No. It is inappropriate to circumvent the goals for use of federal high-cost support to provide service in the AT&T service areas. No federal high-cost 

support to provide service in the AT&T service areas. No federal high-cost support, other than IAS, is available for use in the AT&T service area. ALLTEL may apply for designation as an ETC to receive KUSF support if it believes it needs support to provide service in the AT&T area. As stated above, ALLTEL may petition the FCC to revisit and revise the high-cost model used to determine the level of USF support in AT&T's service area if it believes the model is not reflective of an efficient carrier's ability to provide service. However, ALLTEL and other competitive ETCs should not be permitted to divert federal support from those areas where the FCC determined the support was needed to achieve universal service goals to areas where the FCC determined support was not necessary to meet those same goals.

Mr. Mowery, at page 6 of his testimony, states that the Commission's current certification forms and procedures are a "misguided attempt to protect SWBT from competitors." Do you share this opinion?

No. In recommending the certification forms and procedures to the Commission, it was not Staff's intent to insulate AT&T from competition. However, the FCC's high-cost model results indicate that high-cost support is not necessary for an efficient carrier to be able to provide universal service in the AT&T service areas. Therefore, it would not be competitively neutral to permit a competitive ETC to utilize high-cost support (other than IAS) to provision service in an area where the same support is not available to other ETCs. This is not an attempt to insulate AT&T from competition but an attempt to promote efficient market outcomes within the parameters set out by the FCC.

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At page 8 of his testimony, Mr. Mowery states that the Commission has created a "contradiction" by designating ALLTEL as an ETC in service areas where it may not utilize high-cost support. Please comment on this observation.

ALLTEL determined the incumbent carrier service areas for which it would submit an application to be designated as an ETC. The Commission did not mandate that ALLTEL, or any other ETC applicant, request designation in an area for which high-cost USF is not available. Because the Commission did not mandate particular service areas be included in an application for designation, the Commission has not created a contradiction through its procedures to ensure that USF is used for the intended purpose. If an ETC believes that it cannot meet its universal service obligations without utilizing high-cost support (other than IAS) in service areas for which high-cost support is not available, the ETC may

2		receive any KUSF support that is available in the service areas it has selected.
3		
4	Q	Mr. Mowery states that, through its order designating ALLTEL as an ETC,
5		the Commission has authorized ALLTEL to expend USF support in all
6		service areas where designation was received (See page 9 of his testimony.).
7		Do you agree?
8	A	No. The Commission's Order Granting ETC Designation and Addressing
9		Additional Issues clearly states that ALLTEL will be subject to an annual process
10		to certify the use of support. 13 The Commission acknowledged that it was in the
11		process of reexamining its certification procedures at the time the ETC
12		designation was granted.14 Thus, the Commission did not authorize use of
13		support within its order designating ALLTEL as an ETC but specifically indicated
14		that certification of the use of support would be required on an annual basis.
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16	Q	At page 12 of his testimony, Mr. Mowery discusses ALLTEL's provision of
17		service in Nickerson, a community within AT&T's service areas. Can you
18		address the concerns raised by Mr. Mowery?

relinquish its designation. Again, the ETC may also apply for ETC designation to

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Mr. Mowery indicates that ALLTEL received a letter from a customer requesting

improved wireless service in Nickerson. Mr. Mowery also indicates that the

Commission's certification procedures and forms inhibit ALLTEL's ability to

invest in facilities to enhance the service in Nickerson. Attached is Rebuttal

<sup>&</sup>lt;sup>13</sup>ALLTEL Order, paragraph 46. <sup>14</sup> Id. Paragraph 48.

Exhibit JB-3. This exhibit contains two maps; a map of the Nickerson exchange area showing surrounding incumbent carriers' service areas and a topographical map of the Nickerson exchange area. The Nickerson exchange is approximately 9 miles by 13 miles at its widest points. The Nickerson exchange is closely bordered by Embarq and Mutual Telephone Company ("Mutual"). Nickerson is in a slightly lower lying area than the areas served by Embarq or Mutual.

The Commission designated ALLTEL as an ETC within the study area of Mutual. Thus, ALLTEL could either place investment within the Nickerson exchange and allocate a portion of that investment for service to customers in the Mutual service area or ALLTEL could place investment in the Mutual study area that could also benefit Nickerson. ALLTEL would then be able to claim either a portion or all of the investment in the certification process set out by the Commission.

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Beginning on page 11 of his testimony and continuing on to page 12, Mr. Mowery states that the "only real beneficiaries" of the Commission's certification procedures and forms are "entities, like SWBT, that seek to deter competition and prevent investment in rural/high-cost areas. . ." Do you agree?

No. AT&T did not propose the requirement to eliminate expenditures in areas that high-cost support is not available. This requirement was proposed by Staff.

While AT&T is highly capable of defending itself, Staff does believe it is unfair

to imply that AT&T was seeking to deter competition through the current

certification process. Staff's motivation was to meet the statutory requirement that support be expended for the intended purpose. Additionally, the real beneficiaries of the current process are the consumers in the more rural areas of the state where it has been determined that USF support is necessary to promote universal service. The process ensures that investment will occur in areas of the state where USF support is provided to ETCs for serving lines. The Commission's certification process is necessary to ensure that these consumers are not shortchanged.

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Q Mr. Mowery refers the Commission to the FCC's certification rules at page 14 of his testimony. Did the FCC provide any guidance on the

implementation of its rules?

13 A Yes. The FCC states that in providing updates of its service improvement plan, 14 an ETC must include

information for each wire center in each service area for which they expect to receive universal service support, or an explanation of why service improvements in a particular wire center are not needed and how funding will otherwise

be used to further the provision of supported services in that area. 15

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Additionally the FCC stated that it would require an ETC to submit coverage maps specifying where signal strength, coverage or capacity was improved "... in each wire center in each service area for which funding was received." <sup>16</sup>

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<sup>&</sup>lt;sup>15</sup> In the Matter of Federal-State Joint Board on Universal Service, CC Docket 96-45, Report and Order, released March 17, 2005, paragraph 23.

<sup>16</sup> Id.

1	Dire	ct Testimony of Mr. Frentrup
2	Q	Mr. Frentrup, at page 6, lines 3-5 and 12-14, states that Sprint is entitled to
3		spend USF support anywhere in its service area. Do you agree?
4	A	No. Interestingly Mr. Frentrup states that, 17
5 6 7 8 9 10 11 12		the federal universal service support mechanisms are intended to incent competitive ETCs to reinvest the support they receive to expand and improve service in areas where the incumbent carrier receives higher levels of universal service support, as that investment may be expected to result in increased subscribership and, thereby, increased levels of support to the competitive ETC.
13		Staff agrees with this portion of his testimony. However, Mr. Frentrup also seems
14	,	to imply that Sprint may spend USF support anywhere within its designated
15		service area as he understands that term. Many of the service areas in which
16		Sprint is designated as an ETC receive no support other than IAS. Additionally,
17		many of these areas would not be considered high-cost service areas. Sprint is
18		designated as an ETC in much of the Kansas City metro area, in Topeka, in
19		Lawrence and in portions of Wichita. Despite Sprint's assertion to the contrary, it
20		does not seem reasonable to Staff that the FCC or Congress would intend for
21		high-cost support to be expended in these areas.
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<sup>&</sup>lt;sup>17</sup> In the Matter of a Review of the Commission's Federal USF Certification Requirement to Remove All Expenses and Investment by Competitive Eligible Telecommunications Carriers in a Southwestern Bell Telephone, L.P., Study Area from the Competitive Eligible Telecommunications Carrier's Justification of Use of High Cost Federal USF Support, Docket No. 07-GIMT-498-GIT, Direct Testimony of Chris Frentrup, page 6, lines 7 – 12.

Direct Testimony of Mr. Wood

2	Q	Mr. Wood states on page 10 of his testimony that the identity of the
3		incumbent serving an area does not determine whether an area is more or
4		less costly to serve. Do you agree?
5	A	Yes. Yet, in Kansas, the service areas of AT&T are the only areas that do not
6		receive USF support for which certification by the Commission is necessary. The
7		FCC has determined, through its high-cost model, that the areas served by AT&T
8		do not need USF support in order to meet universal service goals. Thus, for ease
9		of identification and administration, Staff proposed and the Commission approved
10		certification requirements which indicate that expenditures and investments in the
11		AT&T area must be excluded from a competitive ETC's justification of its use of
12		support.
13		
14	Q	Do you agree with Mr. Wood's assertion beginning on page 14 that the
15		FCC's methods for determining whether an ILEC (and therefore a
16		competitive ETC) will receive USF support do not determine whether an
17		area is a high-cost area?
18	A	I agree that the FCC's methods for determining which areas are in need of USF
19		support are imperfect; however, we must work within the parameters set out by
20		the FCC for determining the need for USF support. Mr. Wood goes on to state on
21		page 16 of his testimony that "the model does not create reality." Yet it does
22		- debited and a second in a second and a second a second and a second
		establish where support is available. While USCOC/RCC and others may not be

method of determining whether the costs of an incumbent carrier are high enough to warrant USF support, USCOC/RCC should address this issue with the FCC.

As stated previously, it is not appropriate to address this issue by permitting one or more ETCs to misallocate support.

Q

A

Mr. Wood suggests on page 15 of his testimony that competitive ETCs are at a disadvantage, compared to AT&T, when serving in AT&T service areas because they may not have the same mix of high- and low-cost areas. Please respond.

It is difficult to assess the veracity of this assertion since no cost data has been provided. One would have to assume that the competitive ETC had the same (or greater) cost as AT&T for serving high-cost areas for the unequal mix of high-and low-cost areas to create a disadvantage for a competitor. This may or may not be true. However, as stated previously, a competitive ETC is able to pick and choose the service areas for which it requests designation as an ETC and can mitigate this problem, if it exists. Additionally, this discussion strays from the issue. Whether or not the area served by the competitive ETC requires the ETC to incur higher costs in the opinion of experts is not relevant to the issue in this docket. The FCC has determined that no high-cost support is necessary for AT&T to provide universal service in its Kansas service areas. Thus, there is no support to be ported to competitive ETCs serving lines in AT&T service areas. There is no high-cost USF support (other than IAS) to be spent in AT&T service areas

- without violating principles of competitive neutrality and the FCC's goal of targeting of support to the highest cost areas.
- 3
- 4 Q Does this conclude your testimony at this time?
- 5 A Yes.

STATE OF KANSAS	)
	) ss
COUNTY OF SHAWNEE	)

## **VERIFICATION**

Janet Buchanan, being duly sworn upon her eath deposes and states that she is Chief of Telecommunications for the Utilities Division of the Kansas Corporation Commission, State of Kansas, that she has read and is familiar with the foregoing *Rebuttal Testimony*, and that the statements contained therein are true and correct to the best of her knowledge, information and belief.

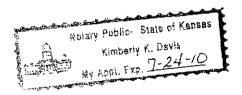
Janet Buchanan

Chief of Telecommunication, Utilities Division

Kansas Corporation Commission

State of Kansas

Subscribed and sworn to before me this 18th day of May, 2007.



Himberly & Dairs

My Appointment Expires:

July 24, 2010

#### CERTIFICATE OF SERVICE

07-GIMT-498-GIT

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing REBUTTAL TESTIMONY was placed in the United States mail, postage prepaid, or handdelivered this 18th day of May, 2007, to the following:

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KIM DAVIS

Administrative Specialist

# Rebuttal Exhibit JB-1

# Federal USF Support for Wireless Carriers in Kansas

Year 2006

Source: USAC web site: http://www.universalservice.org/hc/tools/disbursements/default.aspx

## **ALLTEL Communications (Wireless KS)**

		Study Area	1					1		I		[
State	Spin	Code	HCL	HCM	IAS	ICLS	LSS	LTS	SNA	SVS	Year	Month
KS	143008900	419905	\$2,158,293	\$0	\$40,639	\$1,373,617	\$406,287	\$0	\$43,618	\$0	2006	Dec
KS	143008900	419905	\$2,158,293	\$0	\$40,639	\$1,373,617	\$406,287	\$0	\$64,496	\$0	2006	Nov
K\$	143008900	419905	\$2,121,758	\$0	\$36,382	\$1,373,617	\$406,287	\$0	\$359,883	\$0	2006	Oct
KS	143008900	419905	\$2,099,770	\$0	\$40,875	\$1,291,508	\$406,287	\$0	\$24,161	\$0	2006	Sep
KS	143008900	419905	\$2,099,833	\$0	\$40,875	\$1,291,508	\$406,402	\$0	\$24,326	\$0	2006	Aug
KS	143008900	419905	\$2,092,030	\$0	\$45,012	\$1,291,508	\$406,172	<b>\$</b> 0	\$24,137	\$0	2006	Jul
KS	143008900	419905	\$2,120,147	\$0	\$40,312	\$1,195,282	\$423,744	\$0	\$24,949	\$0	2006	Jun
KS	143008900	419905	\$2,120,147	\$0	\$134,012	\$1,195,282	\$423,744	\$0	\$24,949	\$0	2006	Мау
KS	143008900	419905	\$2,104,151	\$0	(\$60,774)	\$1,195,282	\$423,744	\$0	\$25,303	\$0	2006	Apr
KS	143008900	419905	\$1,991,751	\$0	\$38,279	\$1,147,416	\$409,631	\$0	\$24,102	\$0	2006	Mar
KS	143008900	419905	\$1,991,751	\$0	\$38,279	\$1,147,415	\$409,631	\$0	\$24,102	\$0	2006	Feb
KS	143008900	419905	\$1,991,751	\$0	\$38,720	\$1,147,416	\$409,631	\$0	\$24,102	\$0	2006	Jan
-	Tot	al for Year 2006	\$25.049.675	\$0	\$473.250	\$15.023,469	\$4.937.847	\$0	\$688,128	\$0		•

\$46,172,369 Total - All Support

## Sprint Spectrum LP / Phillieco LP (dba Sprint PCS)

	}	Study Area	:	i j	;		1			۱ ا		]
State	Spin	Code	HCL	HCM	IAS	ICLS	LSS	LTS	SNA	SVS	Year	Month
KS	143006742	419002	\$149,684	\$0	\$31,137	\$0	\$7,503	\$0	\$0	\$0	2006	Dec
K5	143006742	419002	\$149,684	\$0	\$31,137	\$0	\$7,503	\$0	\$0	\$0	2006	Nov
K5	143006742	419002	\$148,190	\$0	\$22,377	\$0	\$7,503	\$0	\$0	\$0	2006	Oct
KS	143006742	419002	\$149,858	\$0	\$30,812	\$0	\$7,503	\$0	\$0	\$0	2006	Sep
KS	143006742	419002	\$149,858	\$0	\$30,812	\$0	\$7,503	\$0	\$0	\$0	2006	Aug
KS	143006742	419002	\$147,029	\$0	\$28,973	\$0			\$0	\$0	2006	Jul
KS	143006742	419002	\$144,558	\$0	\$35,589	\$0	\$7,581	\$0	\$0	\$0	2006	Jun
KS	143006742	419002	\$144,558	\$0	\$35,589	\$0	\$7,581	\$0	\$0	\$0	2006	May
KS	143006742	419002	\$137,571	\$0	\$40,740	\$0	\$18,465	\$0	\$0	\$0	2006	Apr
KS	143006742	419002	\$130,739	\$0	\$34,655	\$0		_	\$0	\$0	2006	Mar
KS	143006742	419002	\$130,739	\$0	\$34,655	\$0	\$7,258	\$0	\$0	\$0	2006	Feb
KS	143006742	419002	\$130,739	\$0	\$39,722	\$0	\$7,258	\$0	\$0	\$0	2006	Jan
,	Tot	al for Year 2006	\$1,713,207	\$0	\$396,198	\$0	\$100,419	\$0	\$0	\$0		•
	To	tal - All Support									ድን ን	no e24

Total - All Support \$2,209,824

# USCOC of Nebraska/Kansas LLC

i		Study Area	1	1	i	1						
State	Spin	Code	HCL	нсм	IAS	ICLS	LSS	LTS	SNA	SVS	Year	Month
KS	143000654	419012	\$303,887	\$0	\$62,346	\$191,996	\$59,853	\$0	\$10,835	\$0	2006	Dec
KS	143000654	419012	\$303,887	\$0	\$62,346	\$191,996	\$59,853	\$0	\$10,979	\$0	2006	Nov
K5	143000654	419012	\$303,887	\$0	\$62,346	\$191,996	\$59,853	\$0	\$10,691	\$0	2006	Oct
KS	143000654	419012	\$0	\$0	\$62,346	\$175,185	\$0	\$0	\$0	\$0	2006	Sep
KS	143000654	419012	\$0	\$0	\$68,079	\$350,370	\$0	\$0	\$0	\$0	2006	Aug
KS	143000654	419012	\$0	\$0	\$56,613	\$0	\$0	\$0	\$0	\$0	2006	Jul
KS	143000654	419012	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	2006	Jun
KS	143000654	419012	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0		
KS	143000654	419012	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	2006	Apr
KS	143000654	419012	\$0	\$0	\$0	\$0	\$0	<b>\$</b> 0	\$0	\$0	2006	Mar
KS	143000654	419012	\$0		\$0	\$0	\$0	\$0	\$0	\$0	2006	Feb
KS	143000654	419012	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	2006	Jan
	Tot	al for Year 2006	\$911,661	\$0	\$374,076	\$1,101,543	\$179,559	\$0	\$32,505	\$0		

Total - All Support

\$2,599,344

# RCC Minnesota, Inc.

		Study Area	1	l I	ı	l						
State	Spin	Code	HCL	нсм	IAS	ICLS	LSS	LTS	SNA	SVS	Year	Month
KS	143000896	419003	\$194,603	\$0	\$1,580	\$94,469	\$33,387	\$0	\$1,557	\$0	2006	Dec
KS	143000896	419003	\$194,603	\$0	\$1,580	\$94,469	\$33,387	<b>\$</b> 0	\$1,557	\$0	2006	Nov
KS	143000896	419003	\$191,234	\$0	\$800	\$94,469	\$33,387	\$0	\$8,582	\$0	2006	Oct
KS	143000896	419003	\$192,321	\$0	\$1,742	\$102,617	\$33,387	\$0	\$1,243	\$0	2006	Sep
KS	143000896	419003	\$192,321	\$0	\$1,742	\$102,617	\$33,387	\$0	\$1,243	\$0	2006	Aug
KS	143000896	419003	\$189,966	\$0	\$1,205	\$102,617	\$33,387	\$0	\$1,243	\$0	2006	Jul
KS	143000896	419003	\$196,427	\$0	\$1,919	\$111,484	\$35,098	\$0	\$1,255	\$0	2006	Jun
K\$	143000896	419003	\$196,427	\$0	\$1,919	\$111,484	\$35,098	<b>\$</b> 0	\$1,255	\$0	2006	May
KS	143000896	419003	\$194,561	\$0	\$1,412	\$111,484	\$35,098	\$0	\$1,258	\$0	2006	Арг
KS	143000896	419003	\$204,005	\$0	\$2,008	\$117,682	\$37,197	<b>\$</b> 0			2006	Mar
K5	143000896	419003	\$204,005	\$0	\$2,008	\$117,682	\$37,197	<b>\$</b> 0	\$1,304	\$0	2006	Feb
KS	143000896	419003	\$204,005	\$0	\$1,825	\$117,682	\$37,197	\$0	\$1,304	\$0	2006	Jan
'	Tot	al for Year 2006	\$2,354,478	\$0	\$19,740	\$1,278,756	\$417,207	\$0	\$23,105	<b>\$</b> 0	'	•
	То	tal - Ali Support					·				\$4,0	93,286

# Rebuttal Exhibit JB-2

Service Area (Exchange)	SQUARE MILES	POPULATION	Corrected Population Estimate	Pop Density/Sq. Mile
BLUE VALLEY TEL. CO.			- · · · ·	······································
Axteli	84.43	1,638	1,343	15.91
Beattie	72.83	1,348	1,105	15.18
Centralia	83.47	1,839	1,508	18.07
Home City	55.04	1,224	1.004	18.24
Linn	83.60	1,087	891	10.66
Oketo	90.41	1,596	1,309	14.48
Onaga	130.69	2,814	2,307	17.66
Palmer	67.00	1,125	923	13.77
Summerfield	41.63	997	818	19.64
Vermillion	99.85	1,395	1,144	11.46
Westmoreland	127.14	1,575	1,292	10.16
Wheaton	87.26	1,735	1,423	16.30
AALLOCKOU	1023.35	1,700	15,066	14.72
SUNFLOWER/BLUESTEM				
Americus	177.89	4,423	3,627	20.39
Cedar Point	146.83	473	38B	2.64
Saffordville	78.37	437	358	4.57
Jetmore	423.78	1,464	1,200	2.83
Leoti	711.40	2.907	2,384	3.35
Marienthal	135.00	401	329	2.44
Sharon Springs	393.46	1,282	1,051	2.67
Tribune	769,45	1,845	1,513	1.97
Watlace	303.89	623	511	1.68
Weskan	208.23	357	293	1.41
VV CSRCI !	3348.30		11,654	3.48
	3548.30		(1,004	J.70
COLUMBUS TEL. CO.				
Columbus City	0.77	1,203	986	1,281.12
COUNCIL GROVE TEL. CO.				
Council Grove	223.23	3,597	2,950	13.21
CUNNINGHAM TEL. CO.				
	22.24	0.040	4.054	40 45
Cawker City	90.94	2,013	1,651	18.15
Formoso	95.04	486	399	4.19
Glen Elder	130.40	1,765	1,447	11.10
Jamestown	163.81	2,062	1,691	10.32
Randali	67.34	403	330	4.91
Simpson	109.91	680	558	5.07
	657.44		6,075	9.24
CRAW-KAN TEL COOP.	<b></b>		4 44.	B . 44
Arcadia	30.84	1,294	1,061	34.41
Arma	31.72	3,797	3,114	98.16
Asbury MO	18.48	319	2 <del>6</del> 2	14,15
Bartlett	48.29	1,201	985	20.3 <del>9</del>
Brazilton	29.92	466	382	12.77
Bronson	108.03	1,959	1,606	14.87
Cherokee	43.81	1,581	1,296	29.59
Colony	83.19	1,555	1,275	15.33
Columbus Rural	112.35	5,202	4,266	37.97
Crestline	44.18	788	646	14.63
Devon	46.80	541	444	9.48
Edna	100.82	1,941	1,592	15.79
Farlington	49.87	1,886	1,547	31.01
Foster MO	1.80	82	67	37.36
Fulton	70.02	1,459	1,196	17.09
Galesburg	72.40	1,582	1,297	17.92
Girard	152.39	6,867	5,631	36.95
Hallowell	124.00	1,849	1,516	12.23
Hepier	58.23	1,608	1,319	22.64
Hiattville	78.97	1,350	1,107	14.02
McCune	117.57	2,661	2,182	18.56
Mulberry	21.38	1,129	926	43.30
Pleasanton	79.54	2,751	2,256	28.36
	, 5,5,1	_,, _ ,	_,	

Davida for (Future)		NORTH STICK	Corrected Population	Pop Density/Sq. Mile
Service Area (Exchange)	SQUARE MILES	The state of the s	Estimate	
Prescott	56.71	834	684	12.06
Savonburg	161.17	3,079	2,525	15.67
South Mound	23.43	607	498	21.24
Uniontown	108.71	2,194	1,799	16.55
Wainut	56.29	1,661	1,362	24.20
Weir	43.74	1,885	1,546	35.34
West Mineral	67.45	1,978	1,622	24.05
	2042.10		<b>4</b> 6,007	22.53
ELKHART TEL. CO.				
Elkhart	165.03	2,547	2,089	12.66
GOLDEN BELT TEL ASSN.				
Albert	82.95	1,006	825	9.94
Alexander	67.61	282	231	3.42
Bazine	179.01	731	599	3.35
Beeler	256.59	770	631	2.46
Bison	107.00	577	473	4.42
Brownell	120.08	408	335	2.79
Burdett	206.66	1,506	1,235	5.98
Ellis	316.86	6,712	5,504	17.37
Garfield	108.12	816	669	6.19
Lewis	172.32	1,279	1,049	6.09
McCracken	179.57	1,667	1,367	7.61
Ness City	340.49	2,312	1,896	5.57
Otis	96.60	1,416	1,161	12.02
Ransom	285.13	1,184	971	3.41
Rozel	133.34	1,038	851	6,38
Rush Center Timken	105.20	926	759 244	7.22
Utica	60.56	298	466	4.04 1.56
Olica	298.48	568		
	3116.57		19,267	6.18
GORHAM TEL CO.				
Gorham	87.58	1,592	1,305	14.91
Luray	99.11	994	815	8.22
Paradise	103.29	1,064	872	8.45
Waldo	104.36	976	800	7.67
	394,34		3,793	9.62
H&B	004,04		0,.00	0.02
Bushton	80.64	1,180	968	12.00
Dorrance	150,32	1,401	1,149	7.64
Holyrood	76.36	1,518	1,245	16.30
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	307.32	,	3,361	10.94
HOME TEL.	OC. 10L		0,001	10.54
Assaria	58.02	1,684	1,381	23.80
Galva	95.24	2,502	2,052	21.54
Geneseo	90.24	1,812	1,486	16.47
Roxbury	43.45	910	746	17.17
Salemsburg	77.95	1,746	1,432	18.37
	364.90	,,,,,,	7,096	19.45
	341.55		.,,	. =
HAVILAND TELEPHONE CO.				
Argonia	121.03	2,725	2,235	18.46
Coats	88.85	288	236	2. <del>6</del> 6
Conway Springs	125.43	3,226	2,645	21.09
Cullison	107.16	747	613	5.72
Haviland	199.15	1,125	923	4.63
Isabel	82.26	431	353	4.30
Mullinville	175.02	690	566	3.23
Nashville	97.00	896	735	7.57
Norwich	126.25	2,073	1,700	13.46
Riverdale	40.05	888	728	18.18
Sawyer	84.07	532	436	5.19
Wilmore	249.09	262	215	0.86
	1495.36	<b>=</b>	11,384	7,61

Carias fuer (Eurhanna)	COMPERNICO		Corrected Population Estimate	Pop Density/Sq. Mile
Service Area (Exchange)	SQUARE MILES	POPULATION	Esumate	wite
JBN TELEPHONE CO.				
Agenda	69.61	502	412	5.91
Barnes	87.89	1,420	1,164	13.25
Corning	66.04	935	767	11.61
Cuba Fairview	102.94	1,367	1,121	10.89
Goff	75.46 53.00	1,183 825	970 677	12.86 12.76
Haddam	78.34	583	478	6.10
Havensville	54.13	1.551	1.272	23.50
Mahaska	41.02	233	191	4.66
Morrowville	82.58	783	642	7.78
Munden	65.87	896	735	11.15
Narka	44.79	496	407	9.08
Netawaka Soldier	45.60 36.87	1,033 984	847	18.58
Wetmore	35.35 85.35	1,206	807 989	21.88 11.59
, roamono	989.49	1,200	11,478	11.60
			,	
KAN OKLA TEL. CO.				
Bluff City	70.35	263	216	3.07
Caldwell	133.18	3,536	2,900	21.77
Corbin Freeport	74.61	1,817	1,490	19.97
Geuda Springs	91.88 58.77	553 1,516	453 1,243	4.94 21.15
Hardiner	100.64	427	350	3.48
Manchester OK	21.09	25	21	0.97
Mayfield	53.22	700	574	10.79
South Haven	127.94	1,675	1,374	10.74
Waldron	32.60	100	82	2.52
	764,28		8,702	11.39
LA HARPE TEL. CO.				
La Harpe	63.90	1,863	1,528	23.91
MADISON TEL. LLC				
Lamont Madison	67.28	482	395	5.87
Manipuri	128.85 196.13	1,851	1,518 1,913	11.78
	190,13		1,913	9.75
MO-KAN DIAL				
Hillsdale	25.69	1,223	1,003	39.04
Louisburg	71.78	5,016	4,113	57.30
Rantoul	44.88	1,112		20.32
	142.35		6,028	42.35
MOUNDRIDGE				
Goessei	113.45	2,797	2,294	20.22
Moundridge	144.12	4,220	3,460	24.01
	257.57	•	5,754	22.34
SELITATE AA				
MUTUAL TEL. CO. Little River	127.34	4.000	# D4.4	45.55
Little i uvel	121.34	1,603	1,314	10.32
PEOPLES TELECOMMUNICATIO	NS			
La Cygne	147.45	3,028	2,483	16.84
DIANCES TEL TAAL				
PIONEER TEL. ASSN. Big Bow	400 74	440	996	0.53
Coolidge	130.71 338.99	410 245	336 201	2.57 0.59
Deerfield	140.19	245 1,728	1,417	10.11
Hugoton	431.25	5,009	4,107	9.52
Johnson City	421.16	1,841	1,510	3.58
Kendali	182,40	212	174	0.95
Lakin	514.67	3,025	2,481	4.82
Manter	157.96	332	272	1.72

			Corrected	Рор
	•		Population	Density/Sq.
Service Area (Exchange)	SQUARE MILES	POPULATION	Estimate	Mile
Moscow	248.36	2,3 <del>6</del> 6	1,940	7.81
Richfield	326.63	279	229	0.70
Rolla	298.14 72.10	1,446 305	1,186 250	3.98 3.47
Ryus Satanta	177.67	2,254	1,848	10.40
Syracuse	543.82	2,208	1,811	3.33
Ulysses	538.15	10,894	8,933	16,60
	4522.20	•	26,694	5.90
RAINBOW TEL. COOP. ASSN.				
Bendena	30.54	556	456	14.93
Denton	77.30	1,191	977	12.63
Everest	42.67	1,111	911	21.35
Huron	62.95	1,868	1,532	24.33
Muscotah	97.97	1,959	1,606 814	16,40 11,23
Robinson Whiting	72.50 50.32	993 1,076	882	17.53
Willis	40.90	531	435	10.65
	475.15	,	7,614	16.02
RURAL TEL. CO.	124.46	1,336	1,096	8.80
Agra Alton	130.53	994	815	6.24
Athol	98.43	796	653	6.63
Burr Oak	134.76	997	818	6.07
Collyer	117.21	931	763	6.51
Courtland	66.96	871	714	10.67
Damar	154.02	1,026	841	5.46
Downs	118.96	1,676	1,374 964	11.55 6.24
Edmond Esbon	154.53 123.10	1,176 555	455	3.70
Galatia	83.49	1,850	1,517	18.17
Gaylord	146.53	927	760	5.19
Gove	198.00	514	421	2.13
Grainfield	202.00	1,022	838	4.15
Hill City	300.76	2,986	2,449	B.14
lonia	62.96 191.71	222 663	182 544	2.89 2.84
Jennings Kensington	166.81	1,390	1,140	6.83
Lebanon	274.49	2,812	2,306	8.40
Lenora	243.17	1,192	977	4.02
Logan	263.82	2,373	1,946	7.38
Long Island	64.92	645	52 <del>9</del>	8.15
Moriand	321.29		795	2.47
Natoma Olmitz	255.96 30.77	•	1,116 1,081	4.36 35.12
Osborne	300.43		2,174	7.24
Paico	155.86		1,128	7.24
Prairie View	68.79		1,009	14.67
Quinter	197.47	•	1,402	7.10
Republic	77.23		775	10.03
Rexford Russell	140.48 319.26		712 5,115	5.07 1 <del>6</del> .02
Selden	201.31	890	730	3.63
Victoria	168.78		4,688	27.78
Wakeeney	501.17		3,195	6.37
Webber	57.53		543	9.44
Woodruff	42.81	287	235	5.50
Woodston	140.04		520 513	3.71
Zurich	62.51	625	513 47,832	8.20 <b>7.40</b>
	6463.31		41,002	, . <del>-</del> -u
S&A TEL. CO.				
Aflen	139.34		2,317	16.63
Scranton	45.62	, <b>1</b> ,966	1,612	35.34
	184.96		3,929	21.24

Coming Assa (Eurhanna)	SQUARE MILES	CONTA HACON	Corrected Population Estimate	Pop Density/Sq. Mile
Service Area (Exchange)	SQUARE MILES	POPULATION	Estimate	MITC
S&T TEL. COOP.	00040	0.007	H 74 4	4.78
Brewster	358.10	2,087	1,711	4.75 3.21
Grinnell	290.93	1,140 4 <b>6</b> 6	935 382	2.25
Healy Kanorado	170.05 227.45	1,390	1,140	5.01
Levant	140.06	1,329	1,090	7.78
Menio	134.51	568	548	4.07
Russell Springs	332.32	418	343	1.03
Winona	320.93	1.644	1,348	4.20
Dighton	532.07		1,742	3.27
	2506,42	· · ·	9.238	3,69
SOUTH CENTRAL	25551.12		-,	
Kiowa	96.08	1,888	1,548	16,11
Hazelton	126.82	1,116	915	7.22
luka	88.52	1,321	1,083	12.24
Lake City	233,18	298	244	1.05
Sharon	80.52	608	499	6.19
Sun City	117.86	185	152	1.29
Turon	94.02	756	620	6.59
	837.00	•	5,061	6.05
SOUTHERN KANSAS TEL. CO.				
Atianta	116.97	3,001	2,461	21.04
Beaumont	69.72	654	536	7.69
Burden	80.91	2,094	1,717	21.22
Cambridge	99.76	1,161	952	9.54
Clearwater	120.75	11,479	9,413	77.95
Dexter	207.23	1,493	1,224	5.91
Elk Falis	73.47	281	230	3.14
Grenola	141.21	551	452	3.20
Latham	126.81	1,528	1,253	9.88
Longton	136.09	756	620	4.56
Piedmont	66.05	241	198	2.99
Resce	69.76	849	696	9.98
Rosalia	99.03	956	784	7.92
	1407.76		20,536	14. <del>5</del> 9
ATOT				
AT&T Abliene	95.96	8,105	6,646	69.26
Almena	126.11	1,006	825	6.54
Andale	52.65	3,588	2,942	55.88
Andover Zone	71.13	15,400	12,628	177.53
Anthony	181.68	2,884	2,365	13.02
Arkansas City	194.08		15,276	78.71
Atchison	98.18		10,574	107.70
Attica	138.81	2,486	2,039	14.69
Atwood	514.52		2,344	4.56
Augusta Zone	145.77		12,475	85.58
Basehor	42.17		5,534	131.24
Belleville	109.83		2,679	24.39
Beloit	271.86	·	3,974	14.62
Benton Zone	42.78		1,719	40.18
Bethel Zone	43.09		31,062	720.87
Bird City	262.62		1,107	4.22
Blue Rapids	245.97		3,944	16.04
Bonner Springs Zone	107.46		29,849	277.77
Bucklin	210.10		2,891	13.76
Burns	144.68	2,005	1,644	11.36
Caney	39.11	3,708	3,041	77.74
Canton	86.02		2,444	28.42
Cedar Vale	188.39		1,032	5.48
Chanute	166.92		10,567	63.31
Chapman	61.96	2,852	2,339	37.74
Chase	86.04	1,119	918	10.66
Cheney	135.36	9,855	8,081	59.70
Cherryvale	121.25	6,746	5,532	45.62

			Corrected Population	Pop Density/Sq.
Service Area (Exchange)	SQUARE MILES		Estimate	Wile
Chetopa	41.30	2,603	2,134	51.68
Clay Center	188.86 44.75	5,464 1,912	4,480 1,568	23.72 35.04
Clinton Coffeyville	130.18	17,171	14,080	108.16
Colby	511.63	8,764	7,186	14.05
Coldwater	375.BB	1,314	1,077	2.87
Colwich Zone	85.19	7,099	5,821	68.33
Concordia	240.57	8,106	6,647	27.63
Cottonwood Falls	380.58	2,423	1,987	5.22
De Soto	39.97	8,508	6,977	174.54
Derby Zone	38.58	24,489	20,081	520.50 48,35
Dodge City Douglass	465.86 96.59	27,471 3,261	22,526 2,67 <b>4</b>	27.68
El Dorado	227.43	18,052	14,803	65.09
Elisworth	393.75	5,834	4,784	12.15
Elwood	6.53	1,135	931	142.53
Emporia	271.49	31,499	25,829	95.14
Erie	102.57	3,597	2,950	28.76
Eudora	56.54	9,867	8,091	143.10
Eureka	391.98	4,770	3,911	9.98
Florence Fort Scott	76.57 148.62	981 11,373	804 9,326	10.5 <b>1</b> 62.75
Fowler	246.73	· ·	1,326	5.37
Frankfort	155.31	2,592	2,125	13.69
Garden City	1125.39	44,126	36,183	32.15
Garden Plain	46.92	7,793	6,390	136,19
Goddard Zone	60.18	•	9,277	154.15
Goodland	666.47	•	6,471	9.71
Great Bend	213.91	19,390	15,900	74.33
Greenfield Zone	48.83 237.93	6,271 2,309	5,142 1,893	105.31 7.96
Greensburg Gypsum	127.40		4,197	32.94
Halstead	83.91	1,826	1,497	17.84
Hamilton	156.61	1,080	886	5. <del>6</del> 5
Hanover	175.65	1,905	1,562	8.89
Harper	198.03	· ·	3,132	15.82
Hartford	83.88	2,026	1,661	19.81
Hays	358.21	24,144	19,798	55.27
Herington	2.63	14	11	4.37 48.10
Herington Herndon	60.04 207.04	3,522 1,233	2,888 1,011	40.10
Howard	158.97		1,031	6.48
Hoxie	287.96	2,410	1,976	6.86
Humboldt	123.64	•	3,766	30.46
Hutchinson	218,40	49,071	40,238	184.24
Independence	153.42		13,093	B5.34
Iola	109.70		6,850	62.45
Jackson Zone	103.91	48,966	40,152	386.41 8.11
Jewell Kansas City Zone	92.76 76.76		752 188,330	2,453.49
Kechi Zone	68.72		12,181	177.26
Kingman	347.21	6,823	5,595	16.11
Kinsley	388.45		3,233	8.32
LaCrosse	137.21	1,966	1,612	11.75
Larned	311.80	· ·	6,525	20.93
Lawrence	182.75		64,439	352.61
Leavenworth	178.72		47,285	264.58
Lecompton Zone	72.30 123.45		4,736 2,501	65.50 20.26
Leon Liberal	123.45 348.02		2,501 18,903	54.32
Lincoln	201.27		1,602	7.96
Lindsborg	126,43		4,553	36.01
Lyons	164.68	5,224	4,284	26.01
Manhattan	286.41	62,503	51,252	178.95
Mankato	137.90		1,112	8.06
Marion	158.74	4,319	3,542	22.31
Marquette	131.44	2,061	1,690	12.86

			Corrected Population	Pop Density/Sq.
Service Area (Exchange)	SQUARE MILES	POPULATION	Estimate	Mile
Marysville	106.24	4,357	3,573	33.63
McDonald	291.57	543	445	1.53
MicPherson Meade	130.73 411.72	14,385 1,953	1 <b>1</b> ,796 1,601	90.23 3.89
Medicine Lodge	337.77	2,964	2,430	7.20
Melrose Zone	83.45	210,100	172,282	2,064.49
Minneapolis Minneola	190.17 329.85	2,998 1,629	2,458 1,336	12.93 4.05
Moline	105.37	831	681	6.47
Mount Hope	50.93	4,436	3,638	71.42
Mulvane Zone	63.62	11,604	9,515	149.56
Neodesha Newton	98.65 135.43	4,897 12,016	4,016 9,853	40.70 72.75
Nickerson	112.26	6,044	4,956	44.15
Norcatur	217.59	1,202	986	4.53
North Topeka Zone Norton	105.96 370.03	14,527 4,899	11,912 4,017	112.42 10.86
Oakley	484.00	3,822	3,134	6.48
Oberlin	389.88	3,521	2,887	7.41
Olathe Zone	72.63	77,240	63,337	872.05
Ottawa Paola	162.53 129.47	15,708 10,185	12,881 8,352	79.25 <b>64</b> .51
Parkview Zone	62.23	45,892	37,631	604.72
Parsons	198.95	13,534	11,098	55.78
Pauline Zone	54.83	13,065	10,713	195.39
Pawnee Rock Peabody	119.07 112.24	2,019 2,518	1,656 2,065	13.90 18.40
Phillipsburg	376.77	5,134	4,210	11.17
Pittsburg	111.29	23,757	19,481	175.04
Plains Plainville	436.41 239.41	3, <b>2</b> 39 3,562	2,656 2,92 <b>1</b>	6.09 12.20
Prati	179.87	7,637	6,262	34.82
Protection	242.89	991	813	3.35
Reading	81.70	2,057	1,687	20.65
Rose Hill Zone Sabetha	53.02 121.08	7,250 3,635	5,945 2,981	112.13 24.62
Salina	281.10	54,232	44,470	158.20
Scandia	91.85	1,322	1,084	11.80
Scott City Sedan	837.38	5,431 2,758	4,453	5,32 <b>9.4</b> 0
Sedgwick Zone	240.48 61.14	4,049	2,262 3,320	54.30
Seneca	249.75	5,821	4,773	19.11
Severy	90.43	1,146	940	10.39
Smith Center Solomon	117.25 66.64	2,3 <u>22</u> 3,504	1, <del>9</del> 04 2,873	16.24 43.12
South Topeka Zone	104.22	5,841	4,790	45.96
St Francis	553.99	3,038	2,491	4.50
St Paul	58.04	1,384	1,135	19.55
Stafford Stanley Zone	206.46 68.95	2,649 25,319	2,172 20,762	10.52 <b>3</b> 01.11
Stockton	258.86	2,882	2,363	9.13
Sublette	232.59	3,583	2,938	12.63
Tecumseh Zone Tonganoxie	41.70 87.87	6,257 10,531	5,131 8,635	123.04 98.27
Topeka Zone	80.40	145,427	119,250	1,483.21
Towanda	25.22	1,945	1,595	63.24
Treece OK	11.07	320	262	23.70
Valley Center Zone Washington	42.80 116.80	10,033 2,165	8,227 <b>1</b> ,775	192.22 15.20
Wellington	151.29	11,548	9,469	62.59
West Topeka Zone	209.00	7,334	6,014	28.77
Whitewater Zone	130.74	7,020	5,756	44.03
Wichita Zone Williamsburg	132.71 88.87	304,858 1,785	249,984 1,464	1,883.68 16.47
Winfield	245.88	19,754	16,198	65.88
Yates Center	216.99	2,851	2,338	10.77
	29116.09		1,992,758	68.44

Service Area (Exchange)	SQUARE MILES	WOITA II ICOG	Corrected Population Estimate	Pop Density/Sq. Mile
Without Metro Areas	26688.72	POPOLATION	1,009,732	37.83
Williout Metro Areas	20000.72		1,009,732	57.53
TRI-COUNTY TEL ASSN.				
Buckeye	74.79	1,259	1,032	13.80
Carlton	93.63	1,454	1,192	12.73
Delavan	64.66	315	258	3,99
Duniap	45.11	910	746	16.54
Dwight	76.25	1,247	1,023	13.41
Hope	72.66	1,587	1,301	17.91
Lincolnville	92.79	2,004	1,643	17.71
Lost Springs	87.36	1,203	<b>9</b> 86	11.29
Navarre	145.34	2,201	1,805	12.42
Ramona	99.74	1,754	1,438	14.42
White City	135.46	1,393	1,142	8.43
Wilsey	96.36	472	387	4.02
Woodbine	96.90	1,497	1,228	12.67
	1181.05		14,183	12.01
TOTAH COMMUNICATIONS				
Elgin	26.62	231	189	7.12
Elk City	121.22	1,906	1,563	12.89
Havana	96.64	1.387	1,137	11.77
Hewins	25.94	70	57	2,21
Liberty	27.30	666	546	20.00
Tyro	86.71	3.044	2,496	28.79
,,,,	384.43	,_,	5.989	15.58
			_,	
TWIN VALLEY TEL. INC.				
Aurora	85.73	801	657	7.66
Barnard	89.24	377	309	3.46
Bennington	192.71	2,668	2,188	11.35
Beverly	116.39	554	454	3.90
Clifton	6.84	28	23	3.36
Clifton	85.98	1,578	1,294	15.05
Clyde	101.49	1,990	1,632	16.08
Delphos Glasco	100.91	980	804	7.96
	101.74	2,045	1,677	16.48
Green Greenleaf	155.34 86.95	3,339 1,229	2,738 1,008	17.63 11.59
Leonardville	116.45	5,615	4,604	39.54
Longford	282.85	2,699	2,213	7.82
Milford	62.27	4, <b>1</b> 74	3,423	54.97
Miltonvale	167.19	1,583	1,298	7.76
Morganville	80.22	1,600	1,312	16.36
Olsburg	130.78	731	599	4.58
Riley	117.81	3,553	2,913	24.73
Tescott	134.20	1,679	1,377	10.26
Wakefield	111.42	1,789	1,467	13.17
	2326.51	_	31,990	13.75
1 to Haddening physics a server t				
UNITED TEL. ASSN. Ashland	عدما فعلماة	4 6770	1,123	2.35
	477.57	1,370	-	2.35 10.93
Cimarron Copeland	411.26 215.88	5,482 1,161	4, <b>49</b> 5 952	4.41
Englewood	172.70	176	144	0.84
Ensign	103.53	1,154	946	9.14
Ford	184.04	2,917	2,392	13.00
Hanston	171.89	633	2,3 <del>5</del> 2 519	3.02
Ingalis	289.13	1,640	1,345	4.65
Montezuma	228.27	1,897	1,556	6.81
Spearville	271.94	4,677	3,835	14.10
- F	2526.21	.,.,,	17,308	6.85
			. , , , , , , ,	
EMBARO				
Abbyville	132.03	4,535	3,719	28.17
Aiden	155.59	2,074	1,701	10.93

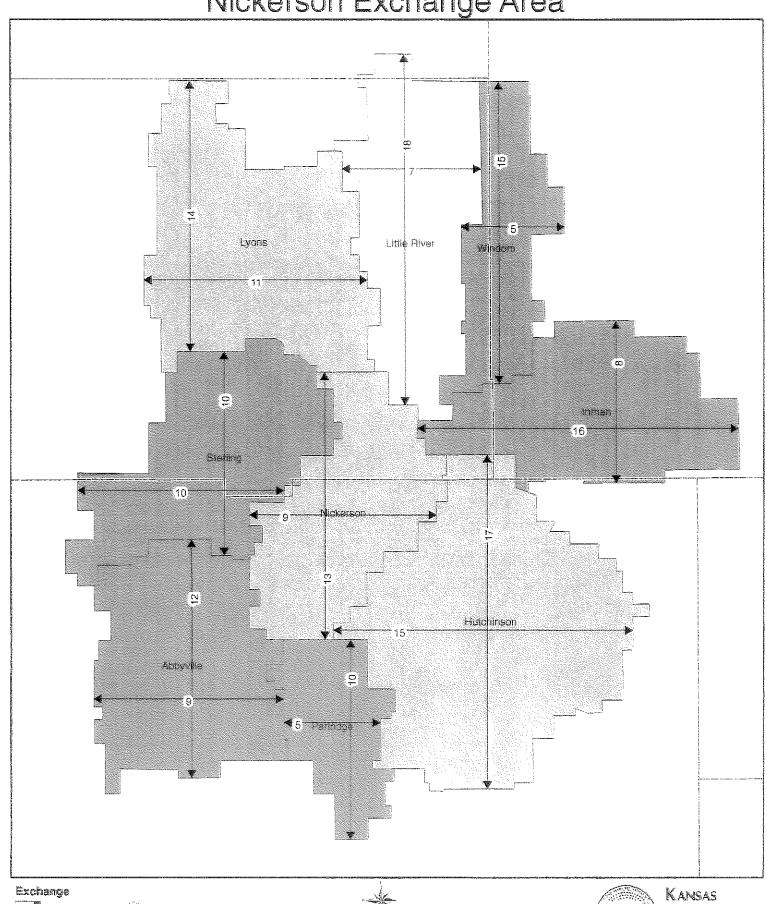
			Corrected Population	Pop Density/Sq.
Service Area (Exchange)	SQUARE MILES	POPULATION	Estimate	Mile
Aima	175.73	2,233	1,831	10.42
Alta Vista	174.68	1,894	1,553	8.89
Altamont	74.41	2,571	2,108	28.33
Altoona Arlington	56.2 <del>6</del> 81.52	1,407 3,001	1,154 2,461	20.51 <b>3</b> 0.19
Baldwin City	93.85	10,732	8,800	93.77
Baxter Springs	42.02	6,191	5,077	120.81
Belle Plaine	68.63	4,162	3,413	49.73
Belpre	90.11	804	659	7.32
Benedict Blue Mound	59.60 81.03	929 1,207	762 990	12.78 12.21
Bucyrus	36.66	2,613	2,143	58.45
Buffalo	90.77	1,525	1,251	13.78
Buhler	68.86	4,099	3,361	48.81
Burlingame	63.13	2,361	1,936	30.67
Burlington Burrion	200.61 104.90	4,627 2,868	3,794	18.91 22.42
Centropolis	28.82	2,606 684	2, <b>3</b> 52 561	19.46
Circleville	60.17	1,061	870	14.46
Claffin	154.24	4,797	3,934	25.50
Conway	50.26	1,737	1,424	28,34
Coyville	56.24	909	745	13.25
Cunningham Delia	108.69 77.42	1,402	1,150	10.58
Denison	41.67	1,364 1,183	1,118 <del>97</del> 0	14.45 23.28
Durham	97.71	1,324	1,086	11.11
Easton	92.17	5,083	4,168	45.22
Edgerton	43.84	8,360	6,855	156.37
Effingham	62.21	2,119	1,738	27.93
Ellinwood Emmett	143.74 67.97	3,637 1,297	2,982 1,064	20.75 15.65
Eskridge	93.28	1,698	1,392	14.93
Fall River	127.22	849	696	5.47
Fontana	94.61	2,749	2,254	23.83
Fredonia	136.91	4,952	4,061	29.66
Galena Gardner	27.59	5,078	4,164	150.92 139.88
Gamett	81.89 175.51	13,969 4,901	11,4 <del>5</del> 5 4,019	22.90
Greeley	48.92	1,053	863	17.65
Gridley	126,54	946	776	6.13
Harveyville	93.81	2,399	1,967	20.97
Haven	95.71	2,744	2,250	23.51
Hesston Hiawatha	47.76 131.84	2,372 4,937	1,945 4,048	40.73 30.71
Highland	69.51	1,771	1,452	20.89
Hillsboro	114.06	3,077	2,523	22.12
Hoisington	196.92	7,409	6,075	30.85
Holton	132.94	4,968	4,074	30.64
Horton Hoyt	41.26 53.14	3,278 2,402	2,688	65.15 37.07
Hudson	118.39	843	1,970 691	5.84
Inman	118.29	2,933	2,405	20.33
Junction City	326.98	55,403	45,430	138.94
Kincaid	112.83	1,914	1,569	13.91
LaFontaine	86.73	<b>1,</b> 245 924	1,021	11.77
Lancaster Lane	31.48 62.60	1,628	758 1,335	24.07 21.33
Langdon	70.46	873	716	10.16
Lebo	176.61	2,604	2,135	12.09
Lehigh	44.04	814	667	15.16
LeRoy	74.00	1,174	963	13.01
Linwood Lyndon	30.04 90.09	3,743 3,258	3,069 2,672	102.17 29.65
Macksville	195.21	1,629	1,336	6.84
Mapleton	57.27	1,387	1,137	19.86
Mayetta	89.04	2,145	1,759	19.75
McLouth	67.21	3,187	2,613	38.88

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			Corrected	Pop
			Population	Density/Sq.
Service Area (Exchange)	SQUARE MILES		Estimate	Mile
Melvern	61.00	1,341	1,100	18.03
Meriden	77.82	4,582	3,757	48.28 18.25
Michigan Valley Moran	38.82 53.24	864 1,606	708 1,317	24.74
Morrili	57.49	-,	787	13.69
Mound City	123.79	2,325	1,907	15.40
Mound Valley	81.54	2,688	2,204	27.03
Murdock	122.44	1,303	1,068	8.73
Neosho Falls	56.56	773	634	11.21
Nortonville	86.88	•	1,697	19.54
Osage City	178.60	5,005	4,104	22.98
Osawatomie	67.01	6,396	5,245	78.27
Oskaloosa	73.76	•	2,066	28.00
Oswego Overbrook	79.12 113.82	,	4,0 <del>5</del> 9 2,296	51.30 20.17
Oxford	92,78		2,831	30.52
Ozawkie	41.10		2,130	51.83
Parker	165.59		1,793	10.83
Partridge	57.27		2,180	38.07
Perry	59.98	2,452	2,011	33.52
Piqua	31.28	414	339	10.85
Pomona	56.87		1,674	29,44
Powhattan	55.79	• • • • • • • • • • • • • • • • • • • •	1,163	20.84
Preston	107.03	•	1,179	11.02
Pretty Prairie	196.89		5,379	27.32
Princeton	46.61	1,744	1,430	30,68
Quenemo Quincy	36.17 71.66		836 235	23.12 3.28
Richmond	87.56		1,641	18.74
Riverton	24.00		1,770	73.73
Rossville	53.91	3,339	2,738	50.79
Scammon	19.15		1,295	67.61
Silver Lake	61.65	4,732	3,880	62.94
Spring Hill	<del>6</del> 5.46	9,172	7,52 <b>1</b>	114.90
St John	220.84	· ·	2,021	9,15
St Marys	70.04	• • • •	2,834	40.46
Sterling	126.48	•	4,312	34.10
Sylvia	97.35 123.46	•	2,208	22.68 16.68
Thayer Toronto	122.84	· ·	2,060 1,033	B.41
Troy	103.32		2,698	26,11
Valley Falls	111.39	•	2,678	24.04
Walton	34.45	•	672	19.52
Wathena	77.81	2,887	2,367	30.42
Waverly	116.35	1,935	1,567	13.64
Wellsville	110.25	6,001	4,921	44.63
Westphalia	134.32		1,153	8.58
White Cloud	45.90		790	17.22
Winchester	60.42		1,873 1,469	31.00
Windom	73.42 10807.51	· '	316,331	20.01 <b>29.2</b> 7
	10007.51		310,331	23.21
WHEAT STATE TEL. CO.				
Cassoday	169.19	1,702	1,396	8.25
Matfield Green	98.49		229	2.32
Olpe	104.31	2,014	1,651	15.83
Potwin	124.03		4,757	38.35
Rock	47.45	•	1,013	21.34
Udall	65.36		1,825	27.91
	608.83		10,870	17.85
WELL CONTEL CO				
WILSON TEL. CO. Brookville	146.16	1,581	1,296	8.87
Denmark	51.91	1,361	1,296	2.62
Hunter	164.99		440	2.66
Lucas	167.67		1,002	5.98
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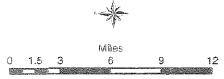
			Corrected Population	Pop Density/Sq.
Service Area (Exchange)	SQUARE MILES	POPULATION	Estimate	Mile
Sylvan Grove	142.09	756	620	4.36
Tipton	125.64	1,107	908	7.22
Wilson	176.83	1,916	1,571	8.88
	975.29	•	5,973	6.12
WAMEGO TELECOMMUNICATIO	ONS CO. INC.			
Paxico	105.44	1,350	1,107	10.50
St George	49.46	2,562	2,101	42.48
Wamego	218.07	7,789	6,387	29.29
	372.97	•	9,595	25.73
ZENDA TEL. CO. INC.				
Zenda	112.37	692	567	5.05
Rural Incumbents and Embarq	51519.19		702638.32	13.64
ALLTEL AT&T Service Areas	21909.59		6 <del>6</del> 6,848	30.44
RCC AT&T Service Areas	9325.51		182,996	19.62
SPRINT AT&T Service Areas	2242.90		1,125,514	501.81
USCOC AT&T Service Areas	9818.29		402,602	41.01

# Rebuttal Exhibit JB-3

Nickerson Exchange Area

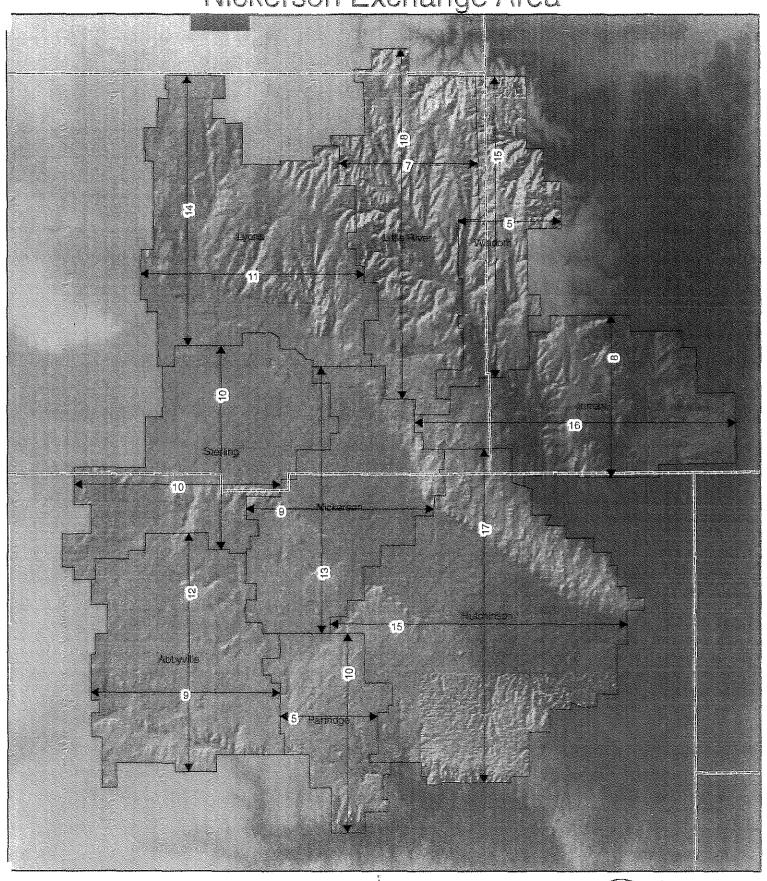


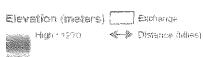






Nickerson Exchange Area









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